

## Message Text

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ORIGIN AF-08

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DRAFTED BY AF/C:EMARKS:JR

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FM SECSTATE WASHDC

TO AMEMBASSY KINSHASA

C O N F I D E N T I A L STATE 301523

STADIS//////////

FOR AMBASSADOR FROM BUCHANAN

E.O. 11652: GDS

TAGS: CG, MASS

SUBJECT: COMPOSITION OF USG DELEGATION TO MILITARY  
ASSISTANCE COORDINATION TALKS

, I HAVE CHECKED INTO POSSIBILITY OF HAVING COL.  
GIRACCI AS MEMBER OF DELEGATION TO DISCUSS MILITARY  
ASSISTANCE COORDINATION WITH FRENCH AND BELGIANS AND  
RECEIVED NEGATIVE RESPONSE FROM DOD.

2. I AM SYMPATHETIC TO YOUR SUGGESTION BUT I AM  
AFRAID THAT VERY LARGE BUREAUCRATIC OBSTACLES  
EXIST. FIRST AND FOREMOST IS A FIRM OPPOSITION IN DOD  
FOR ORGANIZATIONAL AND CHAIN OF COMMAND REASONS, TO  
ANY PARTICIPATION BY ZAMISH PERSONNEL.

3. WHILE WE HERE IN AF COULD ATTEMPT TO CHANGE DOD'S  
VIEWS, I FIND THAT WE ARE IN WEAK POSITION TO DO SO.  
GUIDELINES FOR THIS MEETING WILL EMPHASIZE BROAD  
POLICY CONSIDERATIONS INVOLVING DESIRABILITY OF BELGIAN-  
FRENCH-USG COORDINATION IN MILITARY ASSISTANCE TO  
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ZAIRE. COL. GIRACCI'S ON THE GROUND EXPERTISE IS NOT

PERTINENT TO THIS LEVEL OF DISCUSSION SO WE WOULD BE

GOING AGAINST GENERAL INSTRUCTIONS ON THE SIZE AND COMPOSITION OF OFFICIAL DELEGATIONS TO INTERNATIONAL MEETINGS. (LATEST IS DATED JULY 29, 1976 FROM DEPUTY SECRETARY ROBINSON). THESE INSTRUCTIONS CLEARLY LIMIT PARTICIPATION IN DELEGATIONS TO OFFICIALS WHOSE PRESENCE IS NECESSARY TO THE SUBSTANTIVE WORK OF THE DELEGATION AND SPECIFICALLY EMPHASIZES DEPARTMENT POLICY THAT "THERE IS NO NECESSITY OR INTENTION THAT EVERY ELEMENT OF THE DEPARTMENT OR OTHER GOVERNMENT AGENCY ... WHICH HAS INTEREST IN THE SUBJECT MATTER" BE REPRESENTED ON A DELEGATION.

4. GIVEN THESE CONSIDERATIONS I DO NOTBELIEVE FURTHER EFFORTS ON OUR PART TO INCLUDE GIRACCI ON THE DELEGATION WOULD BE WORTHWHILE.

5. YOU MAY BE ASSURED THAT WE WILL KEEP YOU PROMPTLY AND FULLY INFORMED. ACTION MEMORANDUM LAYING OUT OUR GENERAL THINKING IS BEING POUCED TO YOU AND SEPTEL CONTAINING AGENDA AND RELATED INFORMATION IS IN THROES OF FINAL CLEARANCE. WE WOULD APPRECIATE YOUR COMMENTS ON DIFFERENT POINTS OF AGENDA, TACTICS, COORDINATION PROBLEMS AS YOU HAVE SEEN THEM ETC.

6. WE ARE NOW PROPOSING TO HOLD TALKS IN EARLY JANUARY. ROBINSON

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